

Executive Summary









2020/2022

To accelerate essential transformations in the deprivation of liberty, the National Council of Justice (CNJ) conducts the Programa Fazendo Justiça (Doing Justice Program) in collaboration with the United Nations Development Programme (UNDP). In its second phase, between September 2020 and September 2022, the program completed 28 actions focusing on the criminal and juvenile justice system in Brazil and reinforcing the judiciary's adherence to the rule of law and protection of individual and collective legal guarantees.

Aligned with United Nations Sustainable Development Goals, notably Goal 16 (Peace, Justice, and Strong Institutions), the activities include developing or enhancing products, structures, and services; events and training courses to spread knowledge; publication of knowledge products; and technical support to the CNJ normative production in this area. Through the program, the CNJ also works along with partnerships and narratives from pieces of evidence and good practices.

The strategy coordinated by CNJ embraces executive work plans agreed upon with the local public institutions, operating along with the technical team based in Brazilian Federative Units to achieve applicable results. The actions benefit justice professionals and more than 750 thousand people held in any deprivation of liberty sentences in the criminal system and 120 thousand in the juvenile justice system.

The program has the support of the Brazilian Ministry of Justice and Public Security (MJSP) through the National Secretariat of Penal Policies (Senappen) and the aid of a network of stakeholders and institutions from the public, private, and civil society, such as the United Nations Office on Drugs and Crime (UNODC), regarding activities on detention control hearings, and the Superior Electoral Court (TSE), regarding efforts on civil identification.

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Management Report 2020 - 2022



Federation Units
Report
2020 - 2022

Achievements (September 2020 / September 2022)



PORTIONALITY

Fortifying detention control hearings, alternatives to imprisonment, and the appropriate use of electronic monitoring of people; methodology for managing prison occupancy



CITIZENSHIP FOR RELEASED PEOPLE

New service units of the Escritórios Sociais (Social Offices); Virtual Social Offices app; and support networks for people released from the prison system



JUVENILE JUSTICE SYSTEM

Expansion of strategic services on a national scale - integrated initial care services and hearings: methodology for managing socioeducational facilities occupancy; program to juvenile leaving the iustice system





Development of new functionalities in the system to manage criminal enforcement cases (SEEU), already integrated with 34 courts - an application for the juvenile justice system is currently under development (Socio-Educational Platform). Upgrade of system on detention control hearings (SISTAC), and system on judicial inspections in juvenile justice (CNIUPS)



CITINZENSHIP FOR INMATES

Qualification of judicial inspections and efforts against torture; focus on sentence remission through educational and social practices; employment and income projects; health promotion; strengthening of social participation in criminal enforcement





DOCUMENTATION

Nationwide activities aimed at persons that were in contact with the prison system





RESTORATIVE JUSTICE

Project expansion to 10 courts in the criminal and juvenile iustice system



TRANSVERSAL ACTIVITIES

Care for groups in vulnerable conditions; support for the strengthening of the Judiciary structures and the Guarantee of Rights systems; promotion of inter-institutional dialogues

+ than 41k

participants in events and trainings courses (58k in total)

Reselase of 41 technical publications (74 in total)

20 CNJ regulations and 35 guidelines published in the last 2 years

+ 1,5k actors involved in program activities (+ 4,7k in total)

7 international events and **83** publications translated into English and Spanish

76 informative products (booklets, folders, videos, etc)

+ 2,6K articles **published** in the national and international press through the courts, CNJ, UNDP, and partners' channels (+ 3,94k in total)

FIND OUT MORE ABOUT THE PROGRAM



Trainings and events



Publications



Norms

Prison System



Penal proportionality:detention control hearings

Since 2015, with the implementation of detention control hearings throughout the country, there has been a drop of more than 12% in the provisional detention rate. In September 2022, the number of performed detention control hearings reached 1 million. On the other hand, the Covid-19 pandemic introduced specific challenges due to the suspension of activities and other sanitary security measures adopted by the courts, with a gradual resumption of *in-loco* activities.



MAIN RESULTS:

 Detention control hearings qualification throughout the country accordingly to national and international standards

Partnership:



Achievements

- Service to the Person in Custody (Apec) model institutionalization in 21 Federative Units based on a methodology designed by the CNJ, with 26 services running in the country:
 - Pre and post-operation: AC, ES, MA, MS, MT, PA, PB, PI, PR, RJ, RN, RR, and SE
 - **Pre-operation**: AP and TO
 - Post-operation: AL, AM, BA, DF, CE, and PE
- ▶ **69 counties** and upstate hubs partaking in the internalization strategy
- ► In-loco detention control hearings resumption in 12 states among the 25 followed by the program: AM, AP, BA, CE, GO, MA, MS, PR, RJ, RS, SE, and TO
- ▶ Standard Minimum Rules for the Treatment of Prisoners (Nelson Mandela Rules) training course, available in Portuguese at the UNODC Global Learning platform
- ▶ 2 national and 16 regional events of the Studies on Detention Control Hearings series, with 846 magistrates among almost 2 thousand participants, and training courses on subjects covered by the program

+ than 5,855
participants
in training courses
and events since
the beginning of the
program

Norms

- CNJ Resolution No. 213/2015
 Detention control hearings regulation
- CNJ Resolution No. 414/2021
 Reporting on torture

Publications

- Handbook of the decisionmaking on Detention Control Hearing: General Standards (executive summaries – Portuguese/ English / Spanish)
- Handbook of the decisionmaking on Detention Control Hearing: Standards accordingly to crime and profiles

- ▶ "Handbook of Judicial Architecture in Detention Control Hearings" and its release event. Elaboration of 3 architectural models (BA, GO, and PE)
- Dissemination events for the 5 manuals from Detention Control Hearings collection, produced in the program's first cycle. Translation of executive summaries into English and Spanish
- ▶ International events with the United Nations Commission on Narcotics Drugs (on social protection topics) and the United Nations Commission on Crime Prevention and Criminal Justice (on decision-making in detention control hearings). Release of the "Handbook on Handcuffs" at an event broadcasted on YouTube
- Public interest and information access: production of a booklet, 8 posters, and 8 videos about procedural stages of the detention control hearing; posters translated into Baniwa, Neheengatu, and Tukano indigenous languages. Distribution of more than 230,000 informational products in the country
- ▶ System on Detention Control Hearings (SISTAC) implemented in 26 states, starting with upstate areas. Ongoing negotiations on new systems integrations
- ▶ 6 years of detention control hearings in Brazil: reports and videos detailing its trajectory

Achievements > APF

- Development of the Platform for Monitoring In Flagrante Delicto Arrest Warrants (APF) to collect data on persons' health conditions and prevent contamination by Covid-19 in the justice system and prison facilities during pandemics. The platform registered more than 291k entries
- Publication of 2 studies on in flagrante delicto arrest warrants

- Handbook of Social Protection in Detention Control Hearings:
 Parameters for the Assistance Before the Detention Control Hearing (executive summaries – Portuguese / English / Spanish)
- Handbook on Preventing and Combating Torture and Mistreatment in Detention Control Hearings (executive summaries – Portuguese / English / Spanish)
- Handbook on Handcuffs and Other Instruments of Restraint in Court Hearings
 Practical Guidelines for the Implementation of the Supreme Court Binding Precedent No.
 11 by the Judiciary and Courts in Portuguese and English (executive summaries – Portuguese / English / Spanish)
- Data Notebook I General Data on In Flagrante Delicto arrests during the Covid-19 pandemic
- Data Notebook II Covid-19:
 In Flagrante Delicto Arrest
 Warrant Analysis and Preventive
 Institutional Activities
- Handbook on Judicial Architecture for Detention Control Hearing
- Detention Control Hearing Booklet: important information for the person in prison and their relatives
- Detention Control Hearing: 6 years report

Prison System



Penal proportionality: alternatives to imprisonment; electronic monitoring of people; restorative justice; and Prison Occupancy Regulation Unit

The Prison Occupancy Regulation Unit aims to rationalize prison capacity with methodology carried out by the Judiciary and its network. The program negotiates with governmental institutions the implementation of follow-up services for non-custodial measures, including the appropriate use of electronic monitoring of people. The standards aim to restore relationships and promote a culture of peace based on responsibility, dignity, autonomy, and freedom, accordingly to the Restorative Justice Network project.



MAIN RESULTS:

- Qualification of services related to alternatives to imprisonment, electronic monitoring of people, and restorative justice, accordingly to the CNJ's standards
- Restorative Justice
 Network project to
 straighten workflows in
 associate courts
- Standards and proceedings to adequate prisons capacity to its structural limits

Achievements

- ▶ Integrated Centre for Alternatives to Imprisonment (Ciaps) implemented in RR and MS in partnership with Senappen – 3 in total, since the beginning of the program. Ongoing negotiations in 7 Federative Units (AP, ES, MT, PA, PB, RN, and RO). Qualification of workflows between courts specialized in alternatives to imprisonment
- ▶ **5 regional training cycles** with around 500 court professionals and Ciaps
- ▶ III National Forum on Alternatives to Imprisonment (Fonape), entitled Mass Incarceration and Alternatives to Imprisonment: 30 years of the United Nations Tokyo Rules. A working group was created to discuss the topics of the next edition with members from CNJ, public institutions, and civil society organizations

Norms

- CNJ Resolution No. 288/2019
 Alternatives to Imprisonment
- CNJ Resolution No. 412/2021 Electronic monitoring of people
- CNJ Resolution No. 225/2016
 Restorative Justice

- ▶ State policies on alternatives to imprisonment: model shared with all Brazilian Federative Units first regulation approved in PE
- Publication "Alternatives to Imprisonment in a Covid-19 Context"
- Portuguese version of the UNODC's "Handbook of Basic Principles and Promising Practices on Alternatives to Imprisonment"

Achievements > Electronic Monitoring

- ▶ Support for normative production on electronic monitoring of people (CNJ Resolution No. 412/2021). Four local regulations were upgraded to national standards (CE, MS, PE, and SE)
- ▶ **Technical meetings** with Judiciary representatives in 13 states to discuss Resolution No. 412/2021
- Training events for the qualification of Electronic Monitoring Center (CMEs) teams
- Research on Electronic Monitoring of People: lectures on Brazilian politics, in partnership with the Federal University of Minas Gerais (UFMG)

Achievements > Restorative Justice

- ▶ Implementation of restorative justice services in 10 courts through the Restorative Justice Network Project (AC, AL, AP, CE, PI, PB, RN, RO, RR, and the Regional Federal Court TRF-3), in partnership with Center for Human Rights and Popular Education (CDHEP)
- Publication "The Restorative Justice Network Project Report: possibilities and procedures in the criminal and juvenile justice systems"
- Portuguese version of the UNODC "Handbook on Restorative Justice Programmes"

Publications

Alternatives to Imprisonment

- Management Handbook for Alternatives to Imprisonment.
- Training Guide I on Alternatives to Imprisonment: postulates, principles, and guidelines for the policy of alternatives to imprisonment in Brazil
- Training Guide II on Alternatives to Imprisonment: restorative justice
- Training Guide III on Alternatives to Imprisonment: pre-trial noncustodial measures
- Training Guide IV on Alternatives to Imprisonment: pre-prosecution transaction, non-custodial sentences, conditional discharge, suspended sentence
- Training Guide V on Alternatives to Imprisonment: urgent protective measures and other accountability actions for men who commit violence against women
- Diagnostic of courts specialized in alternatives to imprisonment in Brazil
- Alternatives to imprisonment in the context of Covid-19
- Handbook of basic principles and promising practices on alternatives to imprisonment (translation into Portuguese)

Electronic Monitoring

- Management Model for Electronic Monitoring of People
- Electronic Monitoring of People: Informative Brochure for Public Security Agencies
- Electronic Monitoring of People: Informative Brochure for the Social Protection Policy Network
- Electronic Monitoring of People: Informative Brochure for the Justice System
- Electronic Monitoring of People: evidence and analysis on this policy in Brazil (with executive summary)

Achievements > Prison Capacity Center

- ▶ New methodology developed to manage prison occupancy – publication "Prison Occupancy Regulation Unit: handbook on the management of prison capacity"; production of informative folder and video
- ▶ Partnership between CNJ and public authorities in MA to create the first Prison Occupancy Regulation Unit in Brazil's prison system. Ongoing negotiations in AC and PB

Continuing Education in the Judiciary

The specialization course Contemporary Criminal Jurisdiction and Prison System was produced in collaboration with the School of Magistrates (Enfam), bringing together more than 40 magistrates from several Federative Units. It was the first course developed by the program in partnership with Enfam. A second edition is currently under development as well as other joint activities.

Prison Occupancy Regulation Unit

 Prison Occupancy Regulation Unit: handbook on the management of the prison capacity

Restorative Justice

- The Restorative Justice Network Project Report: possibilities and procedures in the criminal and juvenile justice systems
- Handbook on Restorative Justice Programmes (translation into Portuguese)

Prison System



Citizenship for inmates: judicial inspections and efforts to combat torture; educational and social practices; work and income generation; health promotion; social participation

Persons deprived of liberty have more difficulty accessing citizenship policies, including employment and education opportunities – less than 20% of prisoners work or study. In addition, there are limitations on people's access to health and wellness services (physical, mental, and social), reading, sports, and leisure. According to Senappen data from December 2021, remission through reading programs reached less than 6.8% of the total number of people arrested, and through sports practices, 0.61%.

Achievements > Judicial Inspections and efforts to combat torture

- ▶ Partnership with the Association for the Prevention of Torture (APT) to strengthen the instruments for monitoring the Judiciary and combating torture and other forms of violence in deprivation of liberty environments
- Technical support for judicial inspections of prison facilities with CNJ in AM, CE, and PE
- Working groups to discuss workflows to combat torture in 4 states (CE, PA, PR, and RN)

Achievements > Educational and social practices (higher education, reading, sport, and leisure)

▶ Support for normative production on sentence remission through educational and social practices (CNJ Resolution No. 391/2021)



MAIN RESULTS:

- Strengthen the Judiciary to face torture and other forms of violence, guaranteeing the rights of people deprived of their liberty
- Standardized and universalized reading programs for the remission of inmates' sentences; improvement of collections; and professional training
- Sports and leisure activities aligned with educational and social practices
- Implementation of social cooperatives to promote employability and professional qualification for inmates and people that left the criminal justice system
- Health access universalization in prison facilities
- Strengthen social participation in the criminal enforcement process through the Community Councils

+ 27,708 participants

in training courses and events since the beginning of the program

- Publication of technical notes in partnership with CNJ and Senappen on efforts to foster reading, culture, and sports in prison facilities as well as alignment with education policies
- ▶ **Publication of technical guidelines** on sentence remission through educational and social practices
- Working groups for the development of the National Reading Plan and the National Sports and Leisure Plan
- ▶ 2nd National Reading Day in Prison, in partnership with Book and Reading Observatory, with the participation of 9,500 inmates and 23,572 views on YouTube
- Professional higher education courses for 106 inmates or people released from the criminal system, through a partnership with Kroton Educational Group in 11 states (AM, BA, GO, MA, MS, MT, PA, PB, PR, RN, and SE)
- ▶ National Census of Reading Practices, in partnership with the Catholic University of Pelotas (UCPEL)
- ▶ National Census of Sports and Leisure Practices, in collaboration with the Terre des Hommes Institute, with data gathering from more than 90% of the Brazilian prison units

Achievements > Employment

- Partnership with the Public Ministry of Labor (MPT) to promote the socio-occupational insertion of people leaving the prison system
- ▶ Publication of technical guidelines in partnership between CNJ and MPT for the implementation of legal quotas for hiring inmates (or people that left the prison system) in service contracts maintained by public administration
- Intersectoral working groups to regulate quotas in 16 states: AC, BA, CE, DF, GO, MA, MG, MT, PA, PB, PE, PR, PI, SE, TO, and RN

Norms

- CNJ Resolution No.
 391/2021 Sentence remission through educational and social practices
- CNJ Resolution No.
 414/2021 Expert
 examination in cases of torture

Publications

- Prison Policy Management Model – Notebook I: Conceptual and Principled Foundations
- Prison Policy Management Model – Notebook II:
 Organizational Architecture and Functionalities
- Prison Policy Management
 Model Notebook III: Prison
 Administration Competences and
 Specific Practices
- Institutional Arrangements
 Diagnosis and Suggested

 Protocols for the Public Policies
 Enforcement in Prisons
- The Community Councils in Brazil

Achievements > Health promotion

- ▶ Working groups on mental health were set up in 9 states (CE, MG, MS, MT, PB, PE, PR, RJ, and SE)
- ▶ Participation in the CNJ's working group on mental health and human rights, with technical support for products under development, including a new survey on the effect of Law No. 10.216/2001 (in partnership with Senappen) and an international event on mental health
- ▶ A program for persons with mental disorders in conflict with the law within the scope of the Judiciary is under development

Achievements > Social participation

▶ Research on The Community Councils in Brazil, with a survey applied in 400 councils from 26 states, to subsidize activities of fostering social participation in the criminal enforcement process

Prison System



Citizenship for people released from the criminal justice system and their families

Accordingly to Senappen, more than 190 thousand people received a release order between July and December 2021. The Social Office program is the central strategy for promoting a judicial policy to assist people released from the criminal justice system and their families. It includes the Começar de Novo project as well as other services about employment and income generation; the strengthening of the Support Network for People Released from the Prison System (Raesps); and the upgrade of the Virtual Social Office app – currently with around 5 thousand downloads.

Achievements > Social Office and Virtual Social Office

- ➤ **Social Office:** 22 units settled in 12 states 36 units settled in 22 states since the beginning of the program
- ▶ 29 units currently in operation: Rio Branco (AC), Maceió (AL), Manaus (AM), Macapá (AP), Salvador (BA), Brasília (DF), Vitória (ES), Itapecuru-Mirim (MA), São Luís (MA), Alfenas (MG), Campo Grande (MS), Cuiabá (MT), Belém (PA), João Pessoa (PB), Campina Grande (PB), Caruaru (PE), Teresina (PI), Maricá (RJ), Niterói (RJ), Caicó (RN), Mossoró (RN), Natal (RN), Pau dos Ferros (RN), Nísia Floresta (RN), Parnamirim (RN), Ceará-Mirim (RN), Boa Vista (RR), Aracaju (SE), and Palmas (TO)
- More than 13,700 face-to-face consultations were provided to persons that left the criminal justice system and their families, with a gradual resumption after the Covid-19 pandemic



MAIN RESULTS:

Implementation of Social
 Office units throughout
 the country, providing
 professional training and
 fostering monitoring and
 evaluation processes.
 Policies for people released
 from the criminal justice
 system, including the Social
 Office Virtual app and
 Support Network for People
 Released from the Prison
 System (Raesps)

+ than 6,771 participants

in training courses and events since the beginning of the program

Norms

CNJ Resolution No. 307/2019
 People released from the criminal justice system

Publications

- National Policy for the Care of Persons who left the Prison System
- Social Office Management Handbook I: Guide for the Application of Methodology for Mobilizing Pre-release Inmates
- Social Office Management
- Handbook II: Methodology for the Singularization of Care for People Deprived of Liberty and People Released from the Prison System

- ▶ Launch of the Virtual Social Office app (ESVirtual), in partnership with the Federal District Research Foundation (FAPDF) and the Federal University of Brasília (UnB), with content supported by Kroton Educational Group. Georeferencing of local service networks available in all Federative Units
- ▶ Continuing education for Social Office teams, in virtual and face-to-face events, with more than 1,700 participants
- Mediation with the government to finance the implementation of services to people who left the criminal justice system with resources from Senappen, totaling R\$ 20 million in 18 states (from a total of 24 states with established agreement). Publication of technical guidelines by CNJ and Senappen on the implementation and strengthening of these actions
- Production of reports: "Começar de Novo program and Social Office: convergence strategies" and "Guide for monitoring Social Office units"

Achievements > Raesps

- ▶ 4 new states with Support Networks for People Released from the Prison System (Raesps): CE, MA, MG, and MT, totaling 7 currently in operation (with RN, RJ, and TO). Ongoing negotiation in other 10 states (AC, AL, AM, AP, BA, ES, MS, PE, RS, and SE)
- ▶ Portal para a Liberdade (Portal to Freedom) launched (https://portalparaliberdade.igarape.org.br) in partnership with the Igarapé Institute and support from Raesp-RJ, with articles and studies related to people who have left the criminal justice system in Brazil, as well as 7 online workshops on policies for people released from the prison system

- Social Office Management
- Handbook III: Management and Operation of Social Office units
- Pieces of Evidence Facing Stigma Against People Released from the Criminal Justice System and Their Families
- Começar de Novo program and Social Office: Convergence Strategy
- Guide for Monitoring Social Office units

Systems and Identification



Action on National Civil Identification and Documentation

People in a situation of deprivation of liberty have difficulty accessing public policies due to the lack of issuance or update of their essential documents. Thus, the Fazendo Justiça program adopted technological solutions for civil identification and promotion of technologies, workflows, and partnerships for issuing these documents, encouraging the exercise of citizenship and human dignity. The action will reach all Federative Units in 2023.

Achievements

- ▶ **Distribution of 5,4k biometric identification kits** throughout Brazil, in partnership with 150 institutions
- Missions to 13 Federative Units (AC, BA, CE, DF, MA, MS, MT, PB, PI, RJ, RR, SE, and TO) with training courses to operate the workflows. 10,2k persons identified or included in the TSE civil identification database
- ▶ 23 Federative Units with implemented workflows to issue documents from the lists generated by SEEU ongoing negotiation with DF, RS, RJ, and SP. 9,7k protocols concluded for issuing new documents
- ▶ Production of 3 manuals, descriptive folders, and institutional video: "Handbook on Biometrics Software: installation and setup"; "Handbook on Civil Identification and Biometric Collection"; and "Handbook on Civil Identification and Biometric Collection in Prison Facilities"



 Permanent national structure for civil identification through biometrics with a focus on issuing documents for people who have been deprived of liberty

Partnership:



+ than 2,643 participants in training courses and events since the beginning of the program

Norms

 CNJ Resolution No. 306/2019 (Updated by CNJ Resolution No. 319/2020) – Civil Identification

Publications

- Handbook on Biometrics Software
 installation and setup v.12.0
- Handbook on Civil Identification and Biometric Collection
- Handbook on Civil Identification and Biometric Collection in Prison Facilities

Systems and Identification



SEEU is a Judiciary technological tool that integrates and centralizes the management of criminal enforcement processes in the country, connecting criminal justice actors to facilitate the procedural process, mainly the analysis of incidents and guarantees. Data show reductions of up to 98% in the time it takes to grant benefits and a 73% reduction in the workload at the courts.

Achievements

- ▶ SEEU was implemented in 5 more courts, totaling 34 (26 courts, 4 Regional Federal Courts, and 4 Military Courts) ongoing negotiation in RJ, SP, and one Regional Federal Court (TRF-4)
- ▶ **Support calls with a resolution rate of 98%.** Over 2,5k system functionality updates
- ▶ 8 development fronts, with 48 actions currently in

Front 1 - Maintenance (7 actions): 61% concluded

Front 2 – Upgrade (11 actions): 59% concluded

Front 3 – Governance and Information Management (7 actions): 98% concluded

Front 4 – Integration – Knowledge Systems (5 actions): 85% concluded

Front 5 – Integration – Second Grade Systems (4 actions): 72% concluded

Front 6 - Integration - External Systems (8 actions): 66% concluded

Front 7 - Integration - Internal Systems (4 actions): 82% concluded

Front 8 – Data migration (2 actions): 91% concluded

- ▶ Management and documentation: strategic planning, business process modeling; support to users and managers
- Training courses, monitoring, and governance support
- SEEU Results Panel launched



MAIN RESULTS:

- SEEU consolidated as a national criminal enforcement management tool, connecting criminal justice actors across the country, and allowing more efficiency and quality in process analysis
- Development of new applications focused on SEEU integration and sustenance

+ than 6,232 participants in training courses and events since the

beginning of the program

Norms

- CNJ Resolution No.
 280/2019 (updated by CNJ Resolution No. 304/2019)
- CNJ Recommendation No. 59/2019 – Feeding data into the system

Publications

 SEEU guidelines and technical documentation are available online in docs.seeu.pje.jus.br

Juvenile Justice System



Integrated Initial Care Service; Capacity Regulation Unit; and Restorative Justice

The Brazilian State still faces challenges in juvenile responsibilization regarding their integral protection. The Child and Juvenile Statute (Article 99, item V) foresee care with welcoming practices, follow-ups, and forwarding through a network of institutions. Thus, the Fazendo Justiça program establishes guidelines for implementing, qualifying, and propagating Centers for Integrated Initial Care Services (NAIs).

In partnership with the Executive, it also seeks to strengthen and amplify the service for managing the occupancy of socio-educational facilities in the juvenile justice system. The objective is to qualify the entry points and attend Habeas Corpus No. 143.988/ES, which prohibits occupancy levels beyond 100%. Furthermore, the Restorative Justice Network project, developed along with the program's penal proportionality teams, reached the socio-educational system to reinforce the workflows implemented by courts.

Achievements > Integrated Initial Care Service

- ▶ Implementation of NAI in CE and a new integrated care service workflow in GO totaling 29 counties in 21 Federative Units with NAI and its workflows already implemented or in negotiation
- ▶ Support for normative production on integrated initial care services to juveniles in conflict with the law within the scope of the Judiciary (CNJ Recommendation No. 87/2021)
- "Handbook on Recommendation No. 87/2021", with a release event and training course with more than a thousand certified participants and 7,832 viewers on YouTube. Additional training on the subject was provided in the event Formative Journeys – 10 years of the System of Social-Educational Care (Sinase)



MAIN RESULTS:

- ✓ Nationwide dissemination for implementing integrated initial care services (units and workflows); monitoring of the development of regulations by courts; organization of training events; and publication of reference documents on management in the juvenile justice system
- National judicial policy to control occupancy in the socio-educational system through the creation of Capacity Regulation Units based on CNJ norms and technical guidelines
- The Restorative Justice Network project aimed at strengthening the restorative justice workflows in the juvenile justice courts

+ than 14,976* participants

in training courses and events since the beginning of the program

*The events on restorative justice reached professionals of both criminal and juvenile justice systems.

Norms

- CNJ Resolution No. 367/2021 Capacity Regulation Unit
- CNJ Recommendation No. 87/2021 – Integrated initial care services to juveniles in conflict with the law (NAIs and workflows)
- CNJ Resolution No. 225/2016 Restorative Justice

Achievements > Capacity Regulation Unit

- ▶ 9 Capacity Regulation Units implemented and other 3 with qualified activities 12 states total with the service (CE, GO, MA, MG, MS, MT, PE, PR, RJ, RR, RS, and SC). Ongoing negotiation in 10 Federative Units (AC, AL, AM, BA, ES, PA, PB, RN, RO, and SE)
- ▶ Support for normative production on fostering Capacity Regulation Units within the scope of juvenile justice (CNJ Resolution No. 367/2021)
- ▶ Publication of technical guidelines for managing socio-educational facilities occupancy
- ▶ "Handbook on CNJ Resolution No. 367/2021", with a three-day release event to discuss the integrated initial care theme and training courses for 1,617 participants. Additional training on the subject was provided in the event Formative Journeys 10 years of Sinase
- Monitoring methodology for Capacity Regulation Units implemented in 3 Federative Units (PE, PR, and SC)

Achievements > Restorative justice in the juvenile justice system

- Implementation of restorative justice services in 10 courts through the Restorative Justice Network Project (AC, AL, AP, CE, PI, PB, RN, RO, and RR), in partnership with CDHEP
- Publication "The Restorative Justice Network Project Report: possibilities and procedures in the criminal and juvenile justice systems"
- Portuguese version of the UNODC "Handbook on Restorative Justice Programmes"

Classifying drug trafficking as one of the worst forms of child labor

The "Manual for Classifying Drug Trafficking as one of the worst forms of child labor" was released in an event with more than 300 participants and 1,700 YouTube views

Publications

- Manual for Classifying Drug Trafficking as one of the worst forms of child labor
- Handbook on CNJ
 Recommendation No.

 87/2021 Initial and integrated care to juveniles in conflict with the law
- Handbook on CNJ
 Resolution No. 367/2021 –
 Capacity Regulation Units
 within the scope of juvenile
 justice
- Restorative Justice Network
 Project Report Possibilities
 and practices in the criminal
 and juvenile justice systems

Juvenile Justice System



Sinase; Reading, professionalization and learning programs

The Child and Juvenile Statute and the National System for Socio-Educational Care (Sinase) guarantee juvenile rights in compliance with the measure, guiding the Fazendo Justiça planning throughout the socio-educational cycle. The Sinase remains fundamental in the phase of measure application since it is when juveniles are most in contact with the State.

Regarding the educational activities, the program enhances reading practices in accordance with juveniles' right to access these services. The program also supports local actions to amplify the opportunities for learning and professional qualification for juveniles under socio-educational measures.

Achievements

- ▶ Formative Journeys 10 years of Sinase: training cycles throughout 2022 on strategic themes related to socio-educational policies
- ▶ Socio-educational Literary Paths events with the participation of juveniles in 60 socio-educational facilities, juvenile justice system stakeholders, and artists to promote the guarantee of rights within the scope of reading programs. A nationwide census on reading in the juvenile justice system is under development
- Technical support and local mediation to foster professional and educational projects



MAIN RESULTS:

- Strengthening of the Sinase
- Standardized and universalized reading programs for juveniles under socio-educational measures with individual care plans; training for agents
- Support to normative production and interinstitutional agreements
- Training guides to promote access to professionalization and educational programs in juvenile justice system

+ than 2,793 participantes

in training courses and events since the beginning of the program

Juvenile Justice System



Integrated Hearings; Post-Measure Program

The integrated hearings grant more agility in evaluation and follow-ups regarding juveniles in the socio-educational system.

The Post-Measure Program, a partnership between the Judiciary and Executive, supports juveniles who have left the justice system, focused on guaranteeing access to public policies and building new community bonds.

Achievements > Integrated Hearings

- ➤ Service implemented in 12 Federative Units 13 in total (AM, AP, BA, GO, MA, MG, PB, PE, PI, PR, RN, RR, and RS). Ongoing negotiation in 8 states (AC, AL MT, MS, RJ, RO, SC, and TO)
- ➤ Support for normative production on integrated hearings (CNJ Recommendation No. 98/2021)
- ▶ "Handbook on Integrated Hearings", with a release event and professional training courses. Additional training on the subject was provided in the event Formative Journeys – 10 years of Sinase

Achievements > Post-Measure Program

- ▶ Post-Measure Program implemented in one more Federative Unit – 6 in total (AM, CE, MG, PE, RS, and TO). Ongoing negotiation in 15 states (AL, BA, ES, MS, MT, PA, PB, PE, PI, PR, RJ, RN, RR, SE, and SP)
- ▶ Publication of 3 guidelines notebooks, released at an event that included training for local stakeholders from justice systems, with 259 participants. Additional training on the subject was provided in the event Formative Journeys 10 years of Sinase



- Nationwide dissemination of the Integrated Hearings methodology through guidelines, norms, and professional training courses
- Production of guidelines for people who have left the juvenile justice system, based on 3 mains topics: strategies, mediation, and promotion of rights

+ than 7,380 participants

in training courses and events since the beginning of the program

Norms

CNJ Recommendation No.
 98/2021 – Integrated hearings

Publications

- Program for people who have left the juvenile justice system.
- Notebook I Program guidelines
- Notebook II Governance and institutional structure
- Notebook III Methodological approaches
- Handbook on Integrated Hearings for Revaluation of the Socio-Educational Measures

Systems and Registration in Juvenile Justice



Socio-Educational Platform and CNIUPS

Based on the reformulation of CNJ Resolution No. 77/2009, the Socio-Educational Platform development aims to standardize and computerize juvenile justice procedural acts.

Regarding the National Register of Inspections in Socio-Educational Facilities and Programs (CNUIPS), the system update activities will qualify the unification and computerization of judicial inspections in socio-educational facilities and programs, allowing the monitoring and assessment of Sinase's activities.

Achievements > Socio-educational Platform

- ▶ Technical requirements research and definition of system scope. Definition of a minimum viable product
- New system environment structure, including visual identity and functionalities
- ▶ Development of functionalities for sanctions, provisional admission, and unification of socio-educational measures. Integration with Electronic Judicial Process Platform (PJe). Creation of a test environment with a panel for quantitative data gathering
- ▶ Integration strategies with Brazilian Judiciary Digital Platform (PDPJ)

Achievements > CNIUPS

- ▶ New parameters for judicial inspection on socio-educational facilities. Implementation tests with magistrates from each region of the country
- A handbook for judicial inspection support and guidelines for CNIUPS is currently under development



- Socio-Educational
 Platform designed
 and implemented for
 processing information
 procedures and
 infractions investigations
 along with the
 enforcement of socio educational measures.
- ✓ Development and implementation of the National Register of Inspections in Socioeducational Facilities and Programs (CNUIPS), replacing the CNIUS system

Norms

- CNJ Resolution No.
 326/2020 (Updated from CNJ Resolution No.
 77/2009) – CNIUPS and PSE (Socio-Educational Platform)
- CNJ Recommendation
 No. 59/2019 Guidelines
 for entering data into the
 system

Transversal Activities



The population deprived of liberty is vulnerable and has its rights constantly threatened. Still, specific groups face more violations and are often made invisible and underrepresented. The Fazendo Justiça program supports CNJ in actions aimed at these populations through the program's multiple activities.

Achievements > Ethnic-racial groups

Promotion of an ethnic-racial equity study to support future efforts

- ▶ **Training:** inclusion of ethnic-racial topics in all courses (examples: discussion on gender and race at the 6th Formative Journey Meeting: 10 years of Sinase; and at the workshop Social Protection: Indigenous Population, to qualify Apec teams)
- ▶ **Publications:** "Guide on Promoting Racial Equality for Alternatives to Imprisonment" as well as the release of knowledge products that address the topic in specific chapters and promote technical debates, such as the handbooks on social protection, on preventing torture, and on the use of handcuffs in detention control hearings; the notebooks on management and monitoring for Social Offices; the handbooks on the management of occupancy and on integrated hearings in the juvenile justice system; the handbook on procedures related to indigenous people; among others
- ▶ Data and statistics: inclusion of fields to identify vulnerable populations in systems and databases; production of periodic analysis reports on the subject, including the monitoring of the Social Office, the Socio-Educational Platform, and the CNIUPS
- ▶ Public policies and social articulation: activities carried out based on the demands identified with the states; negotiation with civil society actors; production of technical and informative content; judicial inspections improvement in the penal and juvenile justice system regarding ethnic-racial standards, among others

Norms

• CNJ Resolution No. 287/2019 – Indigenous People

Publications

 Handbook on Restorative Justice; Handbook on CNJ Resolution No. 287/2019 – Procedures Relating to Indigenous Persons Accused, Defendant, Convicted or Deprived of Liberty

Achievements > Women

- ▶ Support for normative production establishing procedures and guidelines for replacing the deprivation of liberty of pregnant women, mothers, fathers, and guardians of children, as well as people with disabilities, according to arts. 318 and 318-A of the Code of Criminal Procedure, and in adherence with collective orders in Habeas Corpus No. 143.641/SP and No. 165.704/DF (CNJ Resolution No. 369/2021)
- "Handbook on CNJ Resolution No. 369/2021"
- ➤ Support to the CNJ in formulating the report "Adherence with the orders granted in Habeas Corpus No. 143.641/SP and Habeas Corpus No. 165.704/DF", presented in a public hearing at the Supreme Court in June 2021
- Creation of a monitoring panel of CNJ Resolution No. 369/2021

Achievements > Persons with disabilities

▶ Support for normative production on assistance for persons accused, convicted, or deprived of liberty and juveniles in conflict with the law with hearing or visual impairments (CNJ Recommendation No. 81/2020)

Achievements > LGBTQIA+

- ▶ Support for normative production that establishes the guidelines and procedures on the subject to be observed by the judiciary in the criminal justice (CNJ Resolution No. 348/2020). In addition, the resolution supports the lesbian, gay, bisexual, trans, and intersex population in custody, defendant, sentenced, deprived of liberty, holding penal alternatives, or electronically monitored
- Publication of a handbook with technical guidelines related to the Resolution No. 348/2020

Achievements > Migrants

▶ Support for normative production that establishes assistance procedures for migrant persons in custody, accused, rescued, convicted, or deprived of liberty, including house arrest and other forms of non-custodial measures such as alternatives to imprisonment or electronic monitoring (CNJ Resolution No. 405/2021). It also provides guidelines for ensuring the rights of this population within the judiciary. A handbook with technical guidelines related to the resolution is currently under development

Achievements > Persons living with HIV and other infectious and contagious diseases

- Support to the project developed by UNODC with the Ministry of Health in SE for the prevention, diagnosis, and aid of infectious diseases in prison facilities
- Creation of specific workflows for supporting people with HIV and other infectious or contagious diseases through care and referral to health services alongside the Services to the Person in Custody, the Integrated Centers for Alternatives to Imprisonment, the Electronic Monitoring Centers, and the units of the Social Office
- ▶ Training cycle for professionals involved in the care of this population, including information on prevention and care. Webinar National Update on HIV, Viral Hepatitis and Tuberculosis

Achievements > Homeless people

- Support for normative production that establishes the National Judicial Policy for Attention to Homeless People and their intersectionality within the scope of the Judiciary (CNJ Resolution No. 425/2021)
- Workshop on Social Protection and Homeless People in the Justice System: qualification activity for Apec teams, with 83 participants from 18 Federative Units



The protection of religious freedom and the secular nature of the State in environments of deprivation of liberty are provided by national and international standards. Accordingly, the activities led by the program promote the guarantee of the rights to religious worship, freedom of belief, and religious assistance in these places.

Achievements

▶ Support for normative production on the adoption of procedures and guidelines to be observed by the Judiciary to respect religious diversity and guarantee the freedom of belief in units of deprivation of liberty (CNJ Recommendation No. 119/2021)



This action seeks to research practices and characterize the profile of psychosocial teams working in the Judiciary. The gathered information subsidized the development of guidelines and activities to disseminate them to stakeholders, aiming at the qualification of the professionals of the Judiciary.

Achievements

- Publication of report with a map of the practices identified throughout the country
- ▶ A guide with **strategies to strengthen psychosocial teams** is currently under development



The CNJ proposes the development of activities to support victims of human rights violations and their families, qualifying its procedures and workflows within the scope of the Judiciary. These actions have as premises: restorativeness, welcoming, qualified care, protection, interdisciplinary work, and assistance from a network of stakeholders.

- ▶ Report containing a map of practices, experiences, and other strategies aimed at assisting victims in the Rights Guarantee System at the national and international levels
- ▶ Technical support offered to the courts to create institutional policies and set up specialized care and support centers for victims of crimes and infractions, accordingly with CNJ Resolutions No. 253/2018 and No. 386/2021. Activities have started in 6 Federative Units (AC, BA, PA, PR, RN, and TO), with the observation of practices already implemented in RJ



In partnership with the Brazilian Public Security Forum, the project aims to bring Public Security and Judiciary professionals closer by identifying and monitoring workflows between institutions.

Achievements

▶ A Survey was conducted with more than 7 thousand public security professionals from all over the country, with different graduations, careers, and positions. The gathered information served as the basis for 4 informative folders and 4 publications

1) Technical studies aimed at improving judicial practices

- Investigative steps that require judicial authorization
- ▶ The role of the Judiciary at holding responsibilities to homicide crimes perpetrators: possibilities for improvement
- ▶ Participation of public security professionals in court hearings as witnesses
- Criminal forensics for magistrates

2) Folders aimed at police forces and society

- ▶ Alternative to imprisonment: precautionary non-custodial measures
- ▶ Alternative to imprisonment: non-custodial sentences, conditional discharge, and suspended sentences
- Maria da Penha Law and emergency protective measures
- ▶ Electronic monitoring of people: when is it used and how does it work?



Carceral Task Forces

The CNJ is updating the carceral task force methodologies to review processes of criminal enforcement. The new method also qualifies the release procedures in prison facilities. These advancements are possible based on the implementation of SEEU and through a partnership with several governmental and non-governmental institutions.

Achievements

- ▶ **Technology improvement** based on the pilot project in ES, introducing a sustainable methodology to be developed by the courts, with monitoring, follow-up, and support by CNJ
- ▶ An initial proposal for carceral task forces normative standards is currently under development



The project seeks to identify the best strategies, offer guidelines, and supply the Monitoring Groups of the Criminal and Juvenile Justice Systems to facilitate their adherence to the competencies defined by the CNJ regulations. In the previous cycle, a national survey of the GMFs dynamics was conducted to gather information and identify workflows, which subsidized an analysis report that oriented the activities in this cycle.

- ▶ Support for normative production on the organization and operation of GMFs in the courts of the states, the Federal District, the territories, and the Federal Regional Courts, in addition to other arrangements (CNJ Resolution No. 368/2021, that amended CNJ Resolution No. 214/2015)
- ▶ Support for GMFs through the program's local teams: improvement in structures, preparation of work plans, expansion of activities related to penal and socio-educational policies, and interinstitutional mediation, among others
- ▶ A handbook with a management model for strengthening the structures of the GMFs is currently under development



Support the CNJ in creating and monitoring Penal Policies Committees in the states, promoting the improvement of services and workflows among stakeholders in the justice system, regarding the entire penal cycle.

Achievements

- Publication "Practical Guide for the Implementation of Penal Policy Committees"
- ▶ Committees established in AC and BA



Based on the scope settled upon with the Ministry of Justice and Public Security, one of the activities foreseen in the execution of the program is the production of a diagnosis of prison costs in Brazil. The objective is to qualify the discussion on the application of public resources to break cycles of violence and encourage the resumption of life in society.

- ▶ Research covering 22 Federative Units: AL, AM, AP, BA, CE, DF, ES, GO, MA, MG, MS, MT, PA, PB, PE, PI, PR, RO, RS, SE, SP, and TO. The AC, RJ, RN, RR, and SC states were not part of the study for different reasons, which may include the impossibility of contact, lack of response to the request, or impossibility of informing the financial information
- ▶ **Development of indicators** based on quantitative data to measure and monitor the quality of policies and services
- ▶ Publication "Calculating Prison Costs: National Overview and Necessary Improvements" identifies that, on average, the monthly cost per prisoner is BRL 2,100, with variations in expenses of up

to 340% between states. In the weighted analysis, the average value is R\$ 1,800



Based on some recent changes in the regulations of the National Penitentiary Fund, which ordered the transfer of reserves to municipal funds, the activities led by the program aim to advise and orient cities to invest in alternatives to imprisonment and other social programs for inmates and people who left the justice system.

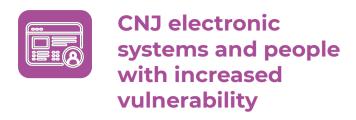
Achievements

- ▶ Partnership between the CNJ and the National Confederation of Municipalities (CNM) for the establishment of Municipal Funds for Penal Policies, with the release of a technical note
- ▶ A national online event was produced to present good practices, with more than 1,500 views
- ▶ **Technical note launched** to guide local professionals to access and manage resources
- ▶ Municipal funds were established in 9 municipalities



The approval of the Brazilian General Law for Personal Data Protection (LGPD) had a relevant impact on systems, databases, and records maintained or under development by the CNJ, both in criminal and juvenile justice. With the support from the program, the activities aim to adequate these systems to guarantee the protection of personal data during the procedures of criminal enforcement and application of socio-educational measures.

- SEEU adequacy program to the LGPD
- ▶ The Socio-educational Platform adequacy program is currently in progress



The project objective is to improve data registration in the electronic systems managed by the CNJ. The expectation is to give more visibility to these groups' particularities and qualify data to elaborate specific guidelines to combat structural inequalities.

- ▶ Upgrade of SEEU's functionalities for registering individuals and searching for criminal enforcement processes, accordingly to CNJ norms. The improvements also include notification alerts and highlights on the digital interface of the system to improve the user's experience
- ➤ Tools were made available to allow the self-declaration of gender identity, social name, and specificities related to the transgender population. Also, a form was created for the registration of dependents
- ▶ Fields were made available to register the monitoring conditions of the vulnerable part, such as the indication of disabilities, severe or chronic illness, the need for medical monitoring and continuous use of medication, and the demand for a translator, among others
- Support to activities of mapping and analysis of systems maintained by CNJ



The activities promote the exchange of experiences between Brazil and other countries in the field of public policies on criminal and juvenile justice. To share knowledge and communicate successful experiences to a wider audience, the program translated its main titles into English and Spanish. The efforts also include the translation of international norms into Portuguese. Furthermore, the strategy involves promoting events, courses, and training in collaboration with international partners, as well as disseminating these translated publications to spread good practices and inspire social transformation on a global scale.

Achievements / In progress

- ▶ Translation (Spanish into Portuguese) of 56 documents related to the Inter-American Court of Human Rights
- ▶ Translation (English and Spanish into Portuguese) of 9 reference documents from specialized international organizations
- Translation (Portuguese into English and Spanish) of 18 technical publications produced by the program as well as the CNJ norms
- Organization of 6 events with panelists from other nationalities and simultaneous interpretation. Participation in 2 international events held by United Nations
 - ▶ 2 events of the Studies on Detention Control Hearings series
 - Release event for the publication of the handbook on handcuffs
 - ► III National Forum on Alternatives to Imprisonment (Fonape)
 - Standard Minimum Rules for the Treatment of Prisoners (Nelson Mandela Rules) training course
 - ▶ 2 United Nations parallel events, with the Commission on Narcotics Drugs and the Commission on Crime Prevention and Criminal Justice



The program performs consultancy activities to support the Department for Monitoring and Inspection of Prison and Juvenile Justice Systems (DMF/CNJ) and the Unit on the Decisions from the Inter-American Courts of Human Rights (UMF/CNJ).

Achievements

- ▶ **Support for CNJ missions** in AM, CE and PE. In addition to qualifying judicial inspections, the program gathered information on the penal services seeking to offer technical subsidies for further improvements
- ▶ Follow-up of CNJ resolutions and recommendations related to the subjects of the program
- Support UMF in the monitoring of the Inter-American Court on Human Rights case concerning prisons in ES, MA, PE, and RJ
- Support UMF in activities related to mental health of people under State custody, and to criminal forensics



In addition to the adequation of the several workflows of the program to the dynamics demanded by the pandemic scenario, specific activities were created considering the challenges faced by people deprived of liberty, continuing the efforts started in the previous cycle of the program.

Achievements

▶ Technical support to qualify court responses to the pandemic dynamics in line with CNJ norms, including mediation with the Covid-19 monitoring committees

- ▶ 100 monitoring bulletins based on data gathered with local authorities from all Federative Units
- ▶ Development of the Platform for Monitoring In Flagrante Delicto Arrest Warrants (APF) during the pandemic period, with more than 291k entries. The suspension of detention control hearings in the country due to pandemics led to the launch of the platform as an emergency measure to gather data on symptoms and health conditions of people before their referral to prison facilities
- ▶ Publication of 2 studies on in *flagrante delicto* arrest warrants
- ▶ Support for normative production to update to previous norms due to the dynamic context of pandemics (CNJ Recommendations Nos. 78/2020 and 91/2021)
- ▶ Publication of guidelines in partnership with Covid-19 Observatory on prevention protocols in prison facilities, in addition to guidelines published in the first cycle of the program

PARTNERSHIP









SUPPORT



















































Reference acronyms

Anadep - Associação Nacional das Defensoras e Defensores Públicos | APT - Associação para a Prevenção da Tortura | Arpen -Associação dos Registradores de Pessoas Naturais | CDHEP – Centro de Direitos Humanos e Educação Popular de Campo Limpo | CIAP – Central Integrada de Alternativas Penais | CME – Central de Monitoração Eletrônica | CNJ – Conselho Nacional de Justiça | CNM – Confederação Nacional de Municípios | CNMP - Conselho Nacional do Ministério Público | Condege - Colégio Nacional de Defensores Públicos Gerais | DMF/CNJ - Departamento de Monitoramento e Fiscalização do Sistema Carcerário e do Sistema de Execução de Medidas Socioeducativas do CNJ | CRISP/UFMG - Centro de Estudos de Criminalidade e Segurança Pública da Universidade Federal de Minas Gerais | DPU – Defensoria Pública da União | ECA – Estatuto da Criança e do Adolescente | Enfam – Escola Nacional de Formação e Aperfeiçoamento de Magistrados | FAP-DF – Fundação de Apoio à Pesquisa do Distrito Federal | FBSP – Fórum Brasileiro de Segurança Pública | Funpen - Fundo Penitenciário Nacional | GMF - Grupo de Monitoramento e Fiscalização do Sistema Carcerário | JR - Justiça Restaurativa | LGPD - Lei Geral de Proteção de Dados | MPT - Ministério Público do Trabalho | NAI - Núcleo de Atendimento Integrado | PDPJ - Plataforma Digital do Poder Judiciário | PJe - Processo Judicial Eletrônico | PNAISP - Política Nacional de. Atenção Integral à Saúde das Pessoas Privadas de Liberdade no Sistema Prisional | Pnud – Programa das Nações Unidas para o Desenvolvimento | Raesp – Rede de Apoio ao Egresso do Sistema Penitenciário | SEEU - Sistema Eletrônico de Execução Unificado | Senappen - Secretaria Nacional de Políticas Penais | Sinase - Sistema Nacional de Atendimento Socioeducativo | Sistac - Sistema de Audiência de Custódia | TJ - Tribunal de Justiça | TRF - Tribunal Regional Federal | TSE - Tribunal Superior Eleitoral | UMF - Unidade de <u>Monitoramento e Fiscalização das</u> Decisões da Corte Interamericana de Direitos Humanos | UNODC - Escritório das Nações Unidas sobre Drogas e Crime | UNV - United Nations Volunteers (Voluntários das Nações Unidas)